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公立大学法人福島県立医科大学放射線医学県民健康管理センター  
国際シンポジウム事務局(広報・国際連携室)

✉ kenkani@fmu.ac.jp Tel: 024-581-5454(平日9~17時)

2024 Fukushima Medical University International Symposium on the Fukushima Health Management Survey

Secretariat of International Symposium

Office of Public Communications and International Cooperation, Radiation Medical Science Center for the Fukushima Health Management Survey, Fukushima Medical University

✉ kenkani@fmu.ac.jp, TEL: +81-24-581-5454 (Weekday, 9a.m. - 5 p.m. JST)

つながる  
チカラを、  
ふくしまの  
「進む力」へ

# Support for wide-area evacuees of the 3.11 Great East Japan Earthquake and Nuclear Disaster



Fukushima Collaborative Revitalization Center  
(RENPUKU)

KATAHIRA Yoshinori

# 【Topics】

**1 About “Fukushima Collaborative Revitalization Center” (RENPUKU)**

**2 Support for wide-area evacuees**

**3 Consultation results**

**4 Things we can tell from the changes of the consultation details**

**5 Summary**

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# Self introduction

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01

About

“Fukushima Collaborative Revitalization Center”?  
(RENPUKU)



# About “Fukushima Collaborative Revitalization Center”

## History of establishment

3.11 Great East Japan Earthquake

Support evacuees at evacuation shelters and temporary housing individually

Support as individual NPO

Disabled persons, elderly persons, children and/or persons who need special support

Needs of collaborative support

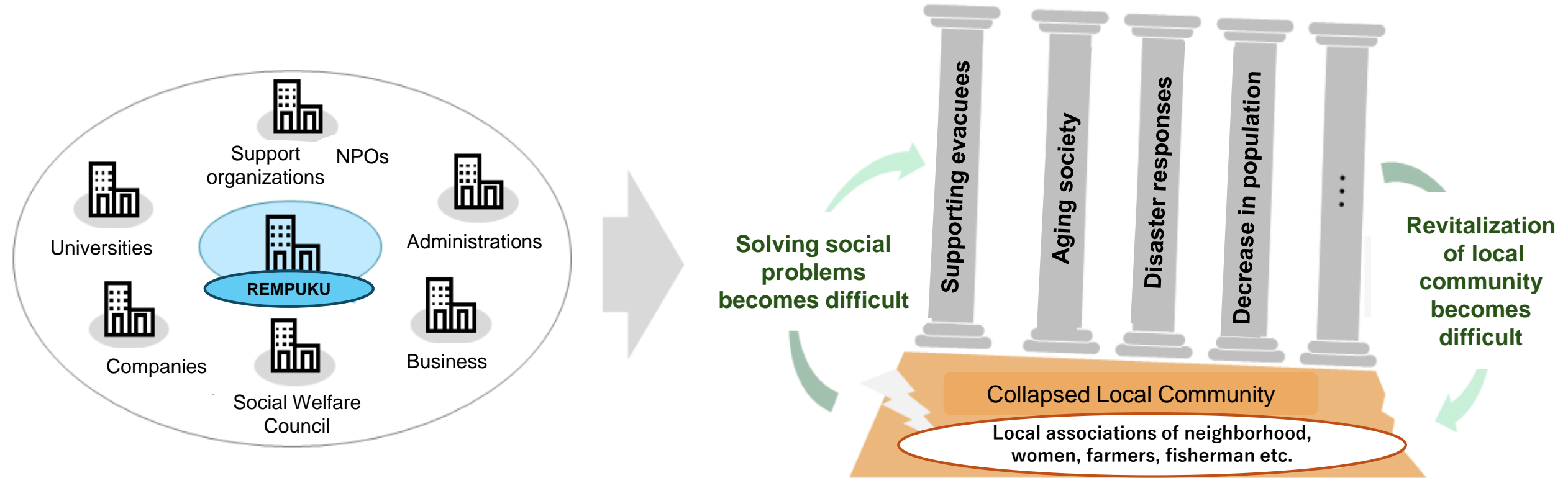
Momentum for establishment - aiming for self-sustaining recovery with the cooperation of Fukushima University's Disaster Recovery Research Institute or other NPO groups' volunteers

Established as an intermediate support organization in July 2011

Our organization was established to help connect people and organizations who tackle Fukushima's problems for accelerating recovery, and creating new value.

# Vision of Fukushima

Aiming to realize “**Mutual Collaborative Civil Society FUKUSHIMA**,” through learning from lessons and challenges raised by the Great East Japan Earthquake and the nuclear power plant accident, various groups deepen their collaboration, and working to prevent and solve ongoing problems, such as population decline, economic disparity, and social isolation



**Support to revitalize local communities collapsed by the disaster as an intermediate support organization**

# Coordination Project for Disaster-Affected People

We work together with various entities supporting recovery of the affected areas and people to promote and accelerate the revitalization of Fukushima, and provide continuous and needs-based support for each individual resident.

In addition, we also implement coordination projects to strengthen connections among organizations and supporters. This includes provision of related information, and proposing new programs to government authorities.

**第4回 2024.2.4 ししゃべくりエイト**

ふたば8町村の復興とその先へ  
～双葉郡の現実と夢と希望～

当日参加 OK! 定員 **50名**

開催日時 2024 **2/4** 日曜 13:30~16:00

会場 大熊町交流施設 **Linkる大熊 多目的ホール**  
(〒979-1306 福島県双葉郡大熊町大字大川原1207-1)

参加対象 双葉郡内の地域住民及び双葉郡内への帰還や移住に関心のある方々

**TIME TABLE**

13:30 開会  
13:35 第1部 双葉郡の今(ふたばエイト)  
14:30 第2部 4コミュニティによる対談  
15:40 エンディング  
15:50 閉会

**今回のししゃべくりエイトは?**

「ししゃべくりエイト」は、双葉郡の復興や暮らしをテーマにした情報発信イベント。  
第一部では、双葉郡で行われたイベントや中間貯蔵施設の映像をもとに「双葉郡の今」をまちづくり会社の職員が深堀トーク。第二部では、満足したばかりの女性だけのコミュニティ「熊女」×「浪女」×「富女」×「双葉町女子」による対談が実現！女性目線で双葉郡の魅力などをテーマに意見交換を行います。

申込方法 記録のQRコードよりお申し込みください。

**ふたばエイト(双葉郡まちづくり協議会)って何?**

福島第一原子力発電所に近い福島県双葉郡の各まちづくり会社からなる協議会。8町村の連携と情報共有および関係・交流人口の拡大を目的に活動しています。

共催/一般社団法人 ふくしま連携復興センター・ふたばエイト(双葉郡まちづくり協議会)  
※本事業は「復興庁被災者支援コーディネート事業」の一環で開催します。



# Support project for community leaders

We also provide comprehensive support such as recruitment, training or programs to promote the formation of a human network involved with community activities, for local community leaders including members of the Community-Reactivating Cooperator Squad or reconstruction support workers.



## Support project for wide-area evacuees

Under the contract with Fukushima Prefecture's "Consultation and Exchange Support Project for Out-of-Prefecture Evacuees," we have established "Livelihood Reconstruction Support Centers" (Consultation Counters) in cooperation with support groups throughout Japan, now in operation. At each center, we provide consultation services for evacuees and promote exchanges. In addition, we have set up "Consultation Room TOIRO" in the center to provide updated information on Fukushima and consultation services.



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02

# Support for wide-area evacuees

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# Transition of the Evacuation Zones

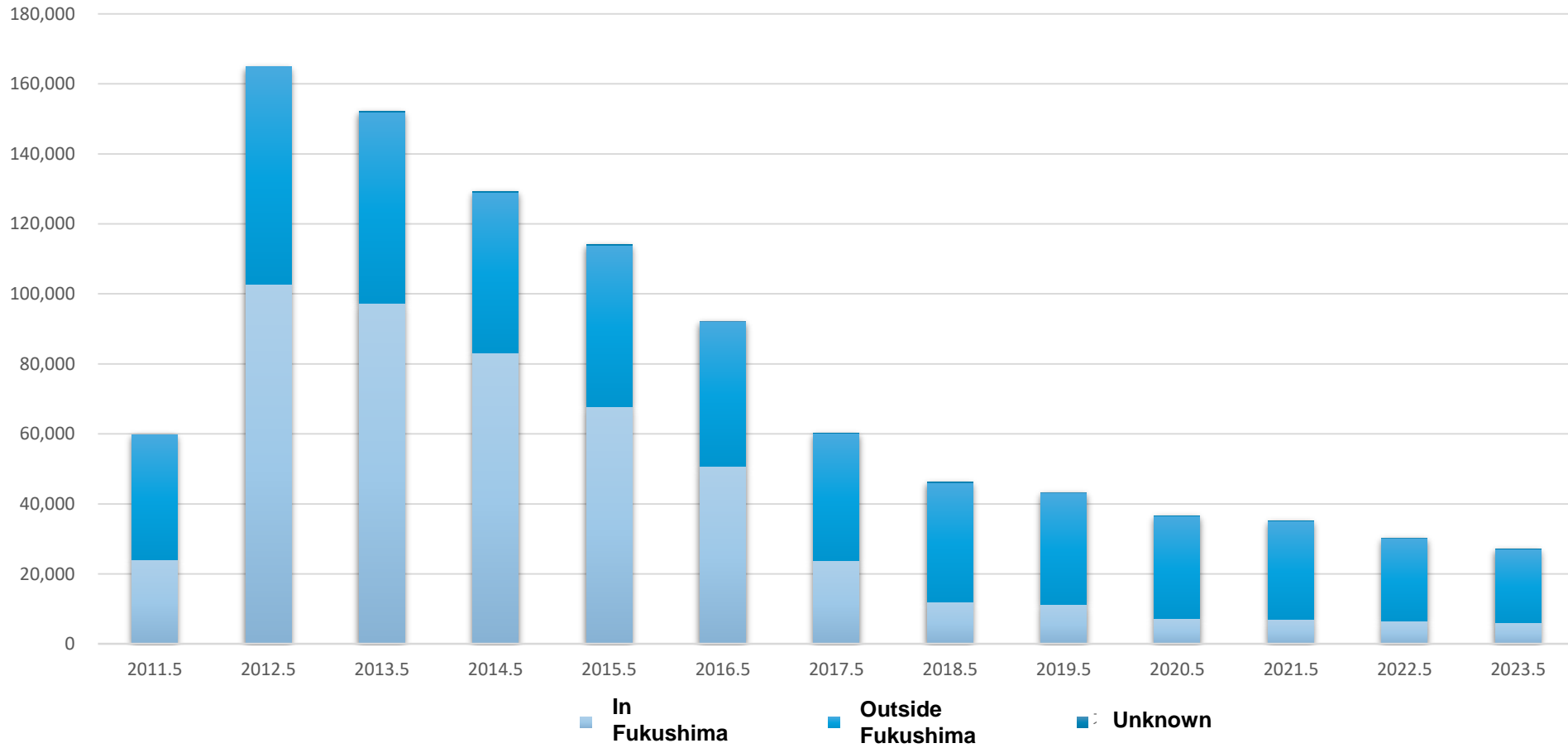
Date	Evacuation zone and orders
March 11, 2011	Evacuation order issued within the 3km radius
March 12, 2011	Evacuation order issued within the 20km radius
March 15, 2011	Indoor evacuation order issued within the 20 – 30km radius
April 22, 2011	Three categories of evacuation zone were established <ul style="list-style-type: none"><li>- Planned Evacuation Zone</li><li>- Emergency Evacuation Preparation Zone</li><li>- Restricted Zone</li></ul>

■  
■  
■

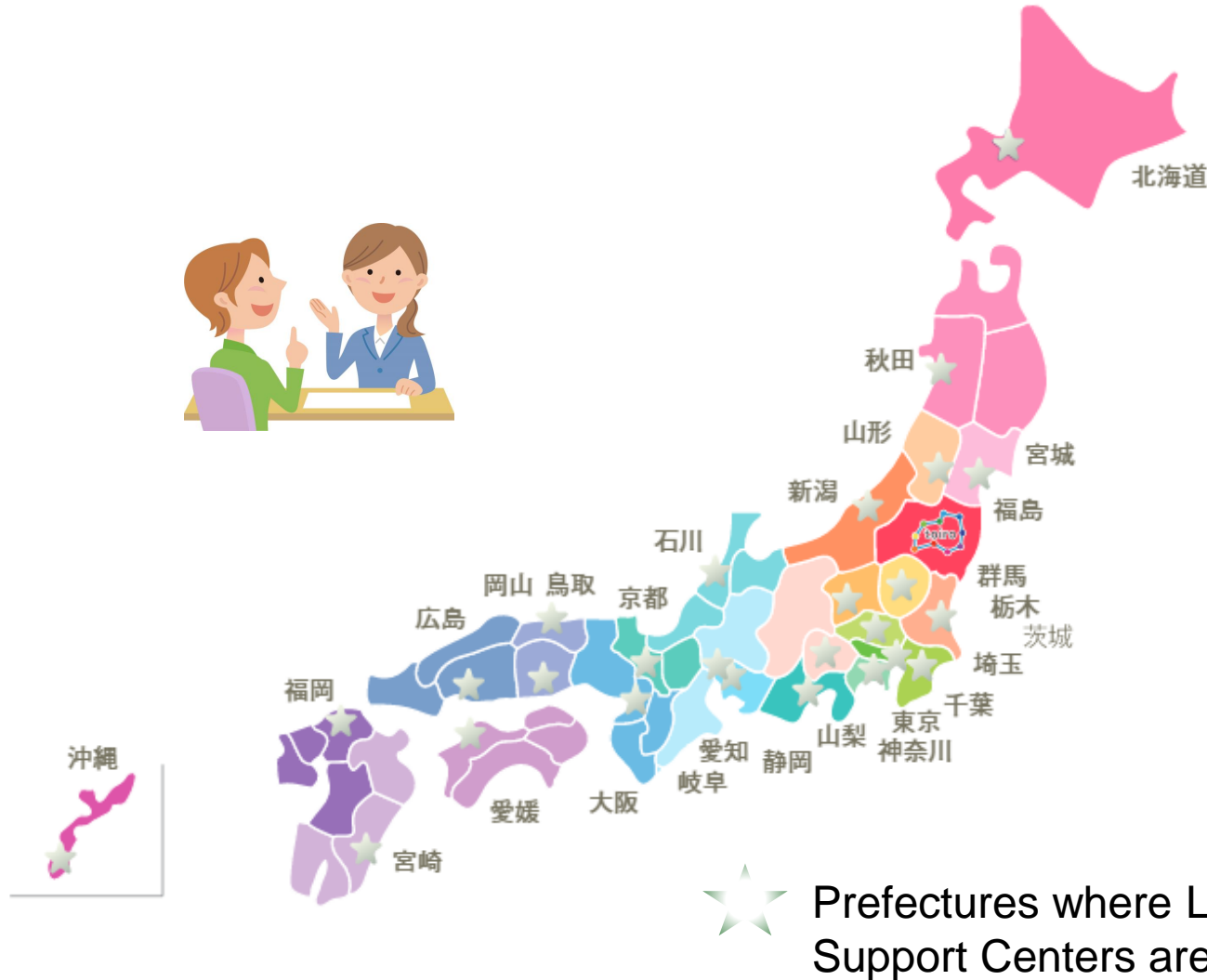
Source : Fukushima Prefecture  
<https://fukushima-10years-archives.jp/record/02/>

# Status of evacuation

## Trends in the number of evacuees



# 【Consultation and Exchange Support Project】



- The centers are set up as places where evacuees from Fukushima Prefecture can gather information and seek advice on returning home and rebuilding their lives where they were before evacuation.
- There are 26 centers nationwide, and we organize consultation and exchange meetings periodically.
- We have set up "Consultation Room TOIRO" in Fukushima Prefecture as the base center.



Prefectures where Livelihood Reconstruction Support Centers are in operation

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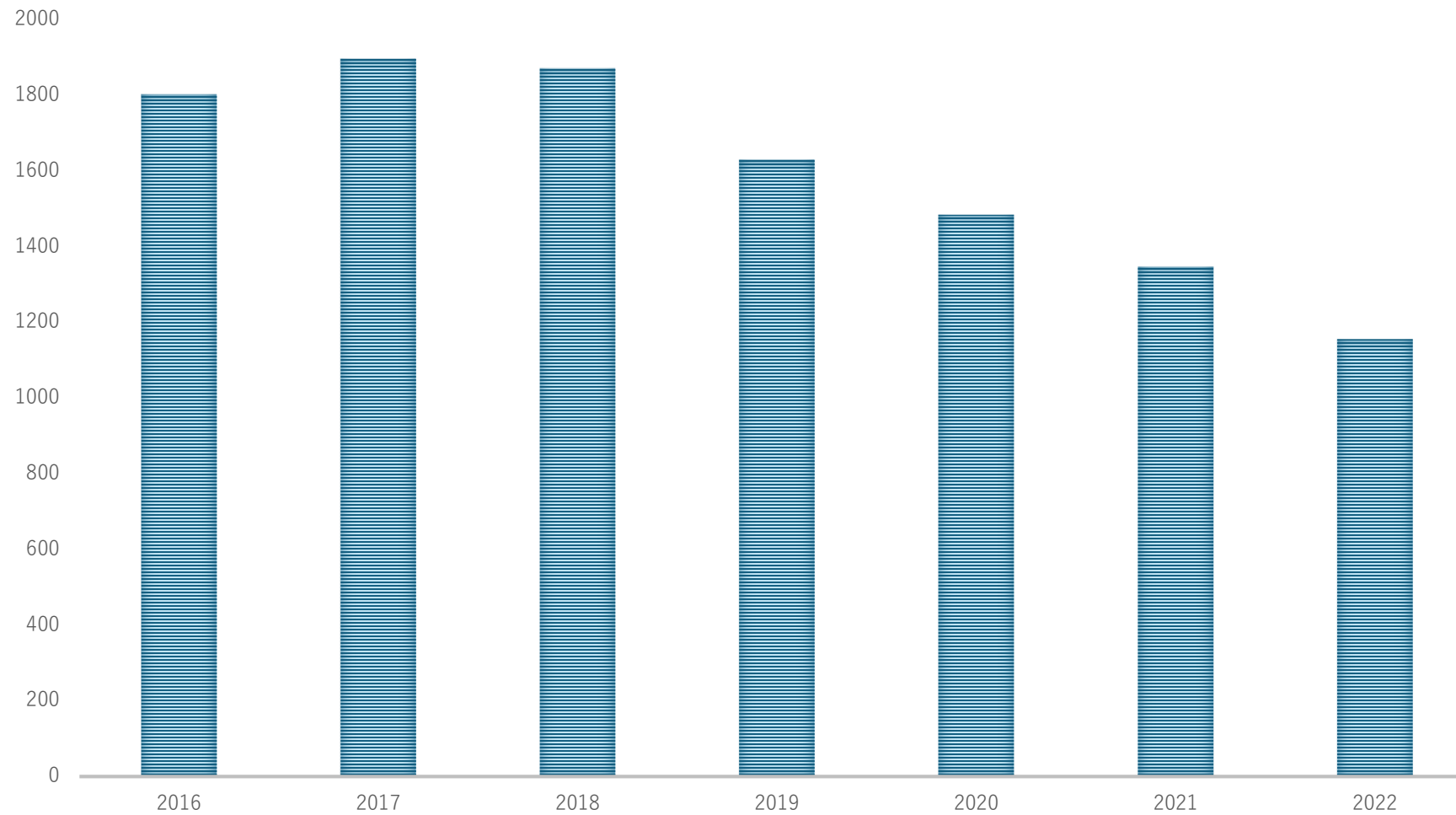
03

# Consultation results

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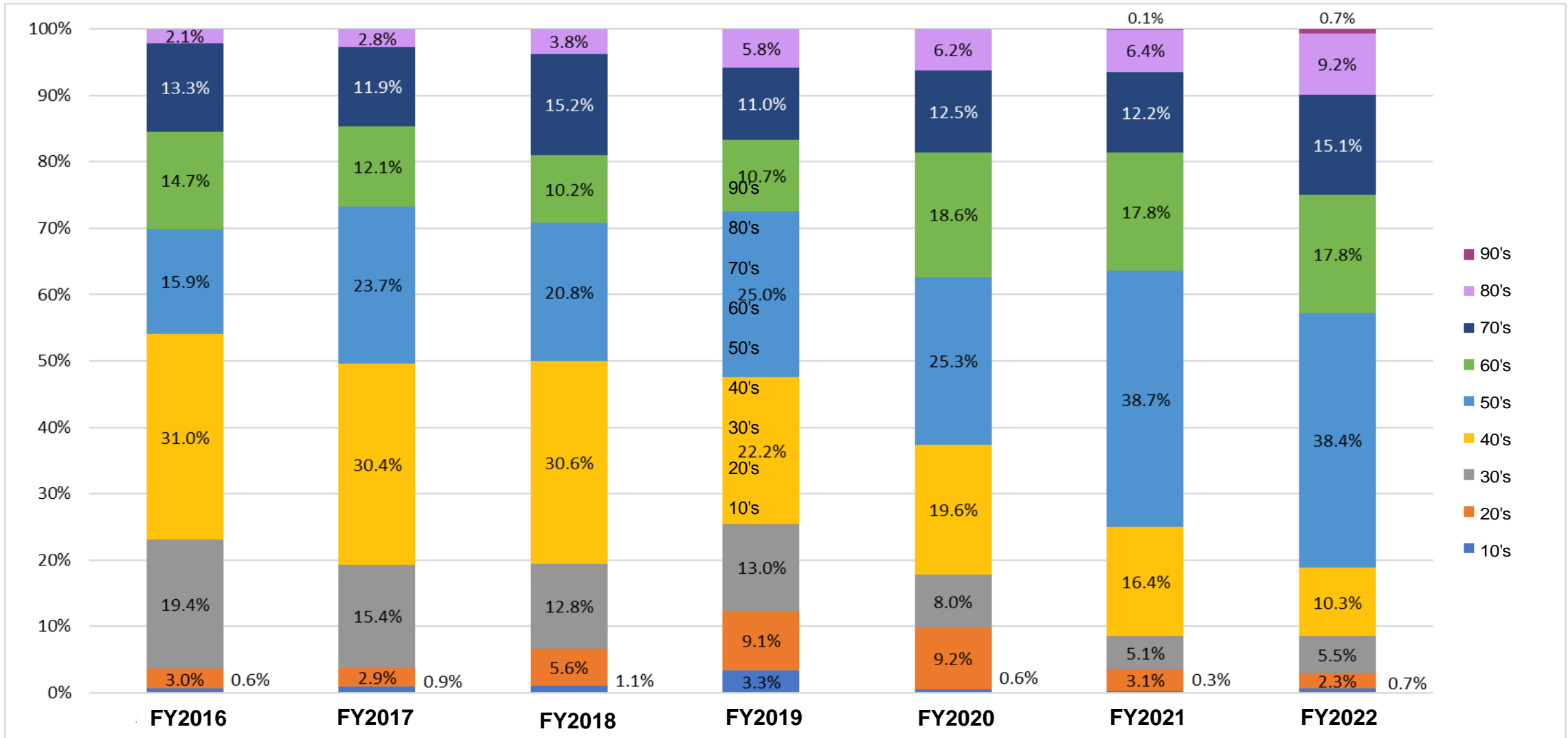
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## Number of consultations

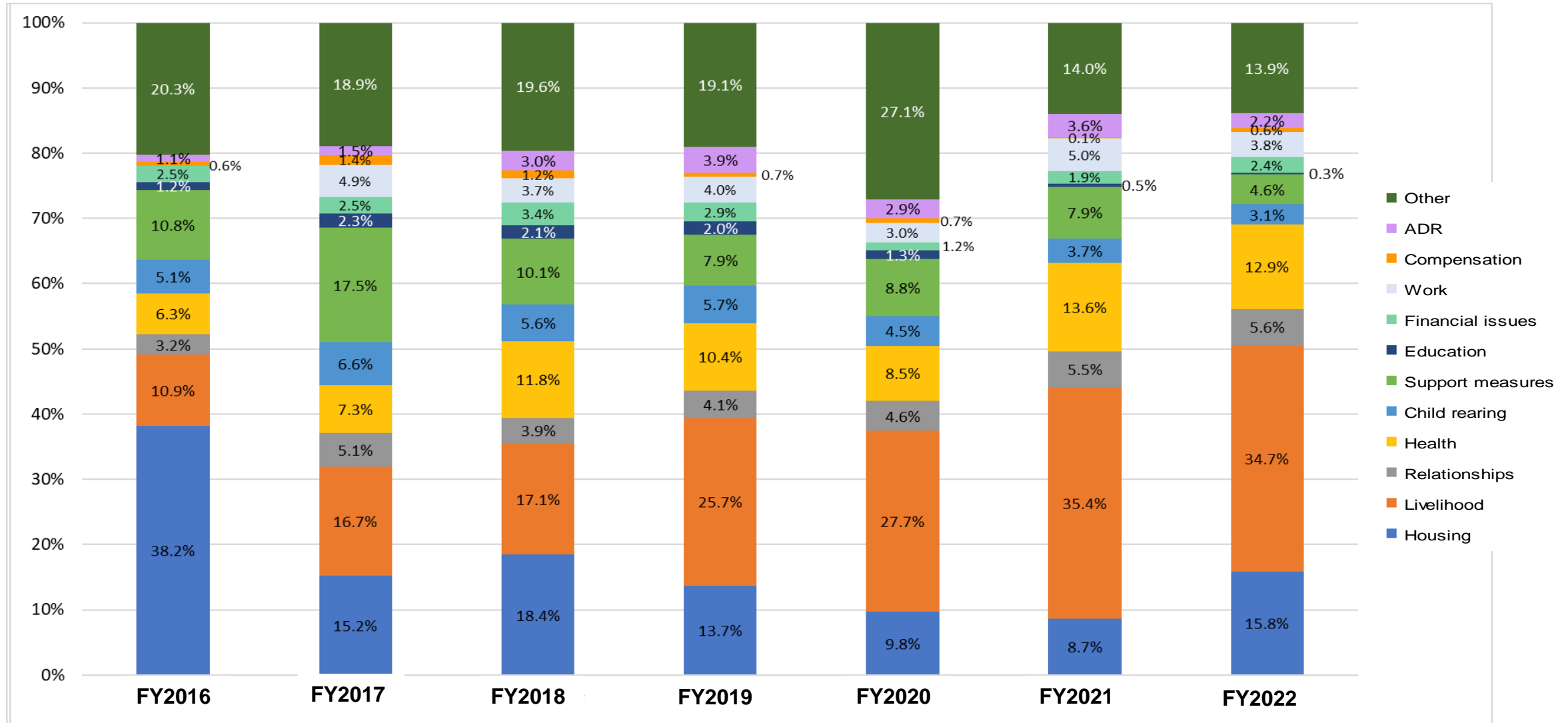




# Trend by age groups



# Categories by consultation contents



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## Trends in consultation contents

**FY2016**

- Consultation on housing due to termination of provisional housing (rent-free housing)
- Thyroid Ultrasound Examination, radiation levels in Fukushima Prefecture, and consultation on radiation concerns

**FY2017**

- Consultation on housing for evacuees from evacuation-designated areas following the lifting of evacuation orders
- Consultation on the worsening of financial conditions and insecurity due to termination of rent-free housing and the increase in housing burden

**FY2018**

- Consultation from evacuees who appear to have mental health issues
- Consultation on property or residence before evacuation

FY2019

- Consultation on relocation due to the termination of provisional period of emergency temporary housing
- Consultation on damage caused by Typhoon No. 19 (Category 5 Hagibis)

FY2020

- Consultation on COVID-19 issues
- Counseling on difficult matters such as domestic violence or suicidal tendencies

FY2021

- Consultation on COVID-19 issues.
- Consultation with older people

FY2022

- Consultation with older people
- Consultation with living difficulties and poverty

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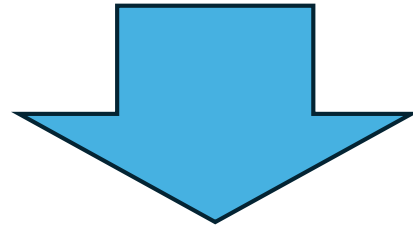
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# 04

## Things we can tell from the changes of the consultation contents

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- Support needs change, along with the termination of support measures and/or the changes in the living conditions of evacuees.
  - As time goes by, the issues change from evacuation-derived issues to living issues.

The issues that evacuees are facing ....



**Isolation from the local community and interrupted connections among neighbors due to evacuation**

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## 【Isolation from the local community】

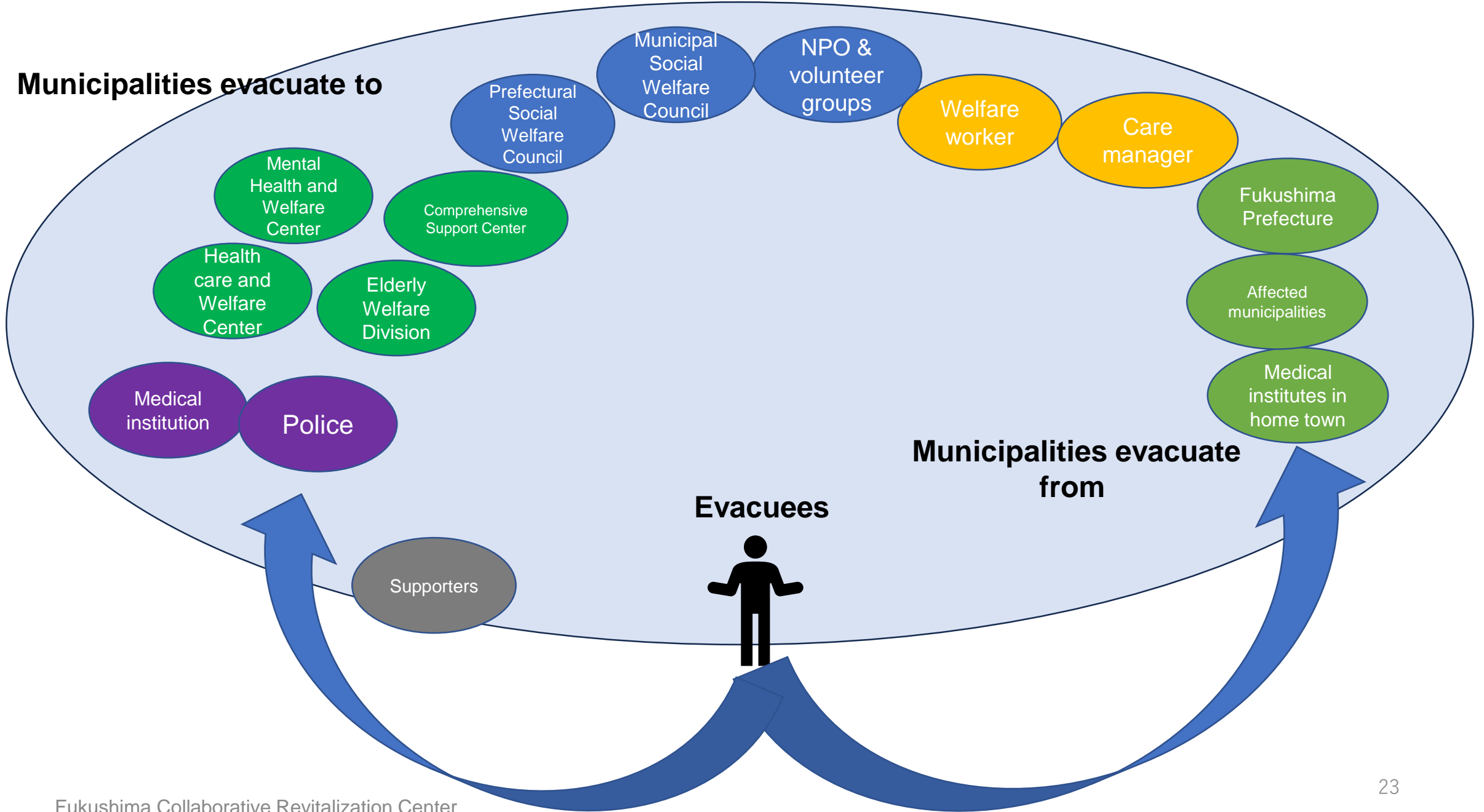
- Evacuees who are isolated from the local community tend not to be cared for in their surroundings even when they are in serious situations, and they also tend not to communicate with others from themselves.
- Older people and people with mental health problems have difficulty obtaining necessary information on their own, and that makes difficult for them to rebuild their lives on their own.



**◆ Need to connect evacuees to government services as members of a community.**

**◆ Multiple organizations and groups need to be involved and respond to the situation by sharing their information and roles.**

**Municipalities evacuate to**



**Evacuees**

**Municipalities evacuate from**



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## 【Multi-layered Support System Development Project】

- The project was launched as one of the new project reflecting revisions of the Social Welfare Act.
- The background of this project is that gaps have emerged among welfare systems, policies, the support needs arising from the diversity and complexity of people's lives, and the difficulties they face.
- The concept is to build a system so that any and all support organizations and community stakeholders throughout the municipality implement integrated support together for consultation, participation and community development, regardless of their attributes.

Sauce: Ministry of Health, Labour and Welfare  
<https://www.mhlw.go.jp/kyouseisyakaiportal/jigyou/>

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# 【Disaster case management】

Disaster case management is the effort to help disaster- affected people to become self-reliant, and help to rebuild their livelihood by providing continuous support to resolve their issues in cooperation with related parties with specialized skills as needed.

Sauce: Cabinet Office, Government of Japan

<https://www.bousai.go.jp/taisaku/hisaisyagyousei/case/index.html>

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05

# Summary

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- Latent problems of a local community may surface because of the loss of support from communal functions by the collapse of communities due to the earthquake. This may cause various difficulties in resolving problems at the place of evacuation.
  - The framework for various types of collaboration on a regular basis is important. As to creating that framework, the multilayered support system development project and the disaster case management movement are helpful.
  - We have been involved in the support of wide-area evacuations caused by the 3.11 Great East Japan Earthquake and the nuclear disaster. We believe that we must take the lessons from this experience and disseminate what we've learned for disaster preparedness.

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